

# President Trump’s Executive Orders and Memoranda—January 20 & 21, 2025

January 23, 2025

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Covington’s Election 2024 Task Force has been closely following the activity in President Trump’s initial days in office. This Summary of Executive Orders and Memoranda includes both links to the text of each and a summary of the actions’ key points. Our [Election 2024 Toolkit](#) will continue to be updated in the coming weeks with new insights and resources.

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## Summaries of Executive Orders and Memoranda

### Administrative Procedure Actions

#### A. Regulatory Freeze Pending Review

- Directs all departments and agencies to refrain from proposing/issuing any new rules until they are reviewed and approved by a new administration appointee.
- All rules already sent to the Office of the Federal Register but not yet published must be immediately withdrawn from review.
- Instructs departments and agencies to consider postponing the effective dates of recently published or issued rules by 60 days to review factual, legal, and policy questions.
- “Rule” includes regulatory actions and guidance documents as defined by prior executive orders, encompassing any substantive agency actions that typically lead to final rules or regulations.
- No further action need be taken for rules that raise no substantial questions of fact, law, or policy. For those that do raise such questions, agencies shall notify and take further action in consultation with the OMB Director.
- The OMB Director will oversee implementation of this order, establish a review process, and address any issues that frustrate the memorandum's purpose. The OMB Director may also exempt rules if needed due to emergency or urgency.

#### B. Establishing and Implementing the President’s “Department of Government Efficiency”

- Establishes DOGE to “moderniz[e] Federal technology and software to maximize governmental efficiency and productivity.”
- Renames the U.S. Digital Service to U.S. DOGE Service (USDS).
- The USDS Administrator shall report to the White House Chief of Staff.
- Establishes a “temporary organization” known as the “U.S. DOGE Service Temporary Organization” pursuant to 5 U.S.C. § 3161 which shall be headed by the USDS Administrator.
- Works to advance an 18-month “DOGE agenda” terminating on July 4, 2026.
- Every Agency Head shall, in consultation with the USDS Administrator, establish a DOGE team of at least four employees which may include Special Government Employees hired or assigned within 30 days of the order. Each DOGE team will “typically” include a team lead, an engineer, a HR specialist, and an attorney.
- The USDS Administrator shall start a “Software Modernization Initiative” to improve government-wide software and IT systems.
  - This initiative’s goal is to promote inter-operability between agency networks and systems, data integrity, and responsible data collection.

- Agency Heads shall take all necessary steps to ensure the USDS has full and prompt access to all unclassified agency records, software systems, and IT systems.
- The EO “displaces all prior executive orders and regulations” to the extent that they are subject to direct presidential amendment and might be a barrier to providing USDS access to agency records and systems.

## Criminal Justice Actions

### A. Ending the Weaponization of the Federal Government

- Purpose: To identify and take corrective actions for past misconduct involving the weaponization of Federal law enforcement and Intelligence agencies against political opponents and Americans exercising their constitutional rights.
- Attorney General's role: Review the activities of all U.S. departments and agencies with civil or criminal enforcement authority over the past 4 years, identifying actions contrary to the order's purposes and submit report with recommended remedial actions to the Deputy Chief of Staff for Policy and the Counsel to the President.
- Director of National Intelligence's Role: Review the Intelligence Community's activities over the past 4 years, identifying conduct contrary to this order's purposes and submit report with recommended remedial actions to the Deputy Chief of Staff for Policy and the National Security Advisor.
- Departments and agencies must comply with document-retention policies and violations will be referred to the Attorney General.

### B. Restoring the Death Penalty and Protecting Public Safety

- Reaffirms the importance of capital punishment in deterring crimes and criticizes Biden's use of the commutation power. Instructs the Attorney General to evaluate conditions of confinement for the 37 murderers receiving commutations and the availability of any state charges against those individuals.
- Instructs the Attorney General to pursue the death penalty for all crimes "of a severity demanding its use." The Attorney General is to seek the death penalty in *all* eligible federal cases (regardless of other factors) involving the murder of a police officer or capital crimes committed by illegal aliens.
- The Attorney General is also to encourage State authorities to pursue capital charges in all such cases.
- The Attorney General will modify the Justice Manual to reflect this policy.
- Ensures states have an adequate supply of lethal injection drugs and addresses pending certification requests under 28 U.S.C. 2265.
- Instructs the Attorney General to seek the overruling of Supreme Court precedents that restrict the authority of federal and state governments to impose capital punishment.
- Emphasizes federal/state cooperation, public safety, and the dismantling of transnational criminal activity in the U.S.

## DEI/Gender Actions

### A. Defending Women from Gender Ideology Extremism and Restoring Biological Truth to the Federal Government

- Defines sex as an “immutable biological classification.”
- Gives the Secretary of HHS 30 days to provide guidance “expanding on” the order’s definitions of man, woman, boy, and girl. A bill will be drafted within 30 days to codify these definitions.
- All federal agencies “shall enforce laws governing sex-based rights, protections, opportunities, and accommodations to protect men and women as biologically distinct sexes.”
- All government issued IDs will reflect biological sex, not gender identity. Government forms will ask for sex, not gender identity, and will only list male and female.
- The Attorney General shall issue guidance to ensure that *Bostock* does not permit “gender identity-based access to single-sex spaces.” Agencies cannot “promote or otherwise inculcate gender ideology.”
- Prohibits male prisoners from being placed in women’s detention centers or prisons, Attorney General to direct Bureau of Prisons to revise medical care policies to be consistent with the order.
- Federal funds “shall not be used to promote gender ideology.”

### B. Ending Radical and Wasteful Government DEI Programs and Preferencing

- Orders “the termination of all discriminatory programs, including illegal DEI and ‘diversity, equity, inclusion, and accessibility’ (DEIA) mandates, policies, programs, preferences, and activities in the federal government.”
- Requires OPM to review and revise federal employment practices, training programs and union contracts with this stated goal.
- All DEI, DEIA, and environmental justice offices and positions to be terminated within 60 days.
- OMB to receive a list of all DEI, DEIA, and environmental justice positions committees, programs, services, budgets, and expenditures in place on November 4, 2024.
- Any agencies or programs that received funding for DEI, DEIA, or environmental justice programs since January 20, 2021 are to assess the operational impact of that funding and the related programs.

### C. Reforming the Federal Hiring Process and Restoring Merit to Government Service

- The Assistant to the President for Domestic Policy, the Directors of OMB and OPM, and the Administrator of DOGE will create a Federal Hiring Plan focused on government efficiency, preventing hiring based on “race, sex, or religion” and

preventing “the hiring of individuals who are unwilling to defend the Constitution or to faithfully serve the Executive Branch.”

- The hiring plan will also focus on implementing assessments from the Chance to Compete Act of 2024 and speed up government hiring. The order requires consulting with federal agencies, labor organizations, and other stakeholders on progress.

#### **D. Keeping Americans Safe in Aviation**

- Orders the FAA to rescind all DEI initiatives, including in hiring.
- Orders a performance review and review of performance standards for “all individuals in critical safety positions,” and the removal and replacement of anyone “who fails or has failed to demonstrate requisite capability.”

#### **E. Ending Illegal Discrimination and Restoring Merit-Based Opportunity**

- Orders all federal agencies to end “discriminatory” DEI/DEIA practices and enforce existing civil-rights laws.
- Revokes several executive orders which promoted diversity and inclusion, including the removal of obligations to promote diversity, take affirmative action, or credit workforce balancing in the federal contracting process. Also creates certification requirements for contractors to confirm their compliance with anti-discrimination laws and the absence of any illegal DEI programs.
  - Notably, EO 11246 (1965) is revoked. This was an order signed by President L.B. Johnson to promote equal employment opportunities in the federal government and among contractors. Contractors may no longer operate under this regulatory framework after 90 days from the date of this order.
- Instructs agency heads, with the assistance of the Attorney General, to encourage the private sector to end DEI discrimination through the development of new enforcement strategies with a focus on key sectors and significant practitioners of DEI. A report on this topic shall be submitted to the Assistant to the President for Domestic Policy within 120 days of this order.
- The Attorney General and Secretary of Education will issue guidance for educational institutions to comply with relevant civil-rights laws within 120 days of this order.
- Lawful preferences for veterans or persons protected by the Randolph-Sheppard Act are not affected by this order. The order does not affect First Amendment speech or academic advocacy.

## Economy/Inflation Action

### A. Delivering Emergency Price Relief for American Families and Defeating the Cost-of-Living Crisis

- Claims overregulation from the Biden administration imposed approximately \$50,000 in costs to the average American Household.
- Instructs heads of all agencies to “pursu[e] appropriate actions” to:
  - Lower housing costs and expand housing supply;
  - Eliminate unnecessary healthcare admin expenses;
  - Eliminate counterproductive requirements that raise the cost of home appliances;
  - Create more jobs for American workers;
  - Eliminate harmful climate policies that increase food and fuel costs.
- The Assistant to the President for Economic Policy will report on the status of this Order’s implementation within 30 days and every 30 days thereafter.

## Environment/Energy Actions

### A. Putting America First in International Environmental Agreements

- Announces the policy to put American interests first in the development and negotiation of any international agreements. Requests a report from the United States Ambassador to the United Nations, the Secretary of State, and the Secretary of Treasury identifying any further action needed to achieve this policy objective.
- Directs the U.S. Ambassador to the UN to immediately submit formal written notification of the United States' withdrawal from the Paris Agreement, stating that the United States will consider its withdrawal and any attendant obligations to be effective immediately. Also directs the U.S. Ambassador to the United Nations to immediately submit written notification of the United States' withdrawal from any agreement, pact, accord, or similar commitment made under the United Nations Framework Convention on Climate Change (UNFCCC).
- Directs the Secretary of State, Secretary of Commerce, and other relevant agencies to prioritize "economic efficiency, the promotion of American prosperity, consumer choice, and fiscal restraint in all foreign engagements that concern energy policy."
- States that the United States should immediately cease or revoke any financial commitments made by the United States under the UNFCCC.
- States that the U.S. International Climate Finance Plan is immediately revoked and rescinded. Directs the Director of the Office of Management and Budget to issue guidance for frozen funds within 10 days.
- Directs numerous agencies to submit a report within 30 days detailing their actions to revoke and rescind policies implemented to advance the International Climate Finance Plan.

### B. Unleashing American Energy

- Requires agencies to develop and begin implementing plans to suspend, revise, or rescind all unduly burdensome agency actions within 30 days and notify the Attorney General for litigation purposes as necessary.
- Revokes 12 executive orders signed by President Biden, abolishes the offices they established, abolishes any agreements entered into in furtherance of the executive orders and requires that resources allocated to entities or programs established by these executive orders shall be redirected or disposed of, and terminates all activities related to the American Climate Corps.
- Requires the Chairman of the Council on Environmental Quality (CEQ) to provide guidance on implementing the National Environmental Policy Act (NEPA) within 30 days. Following this guidance, requires the CEQ to convene a working group to coordinate the revision of agency-level implementing regulations.
- Limits agencies to considering only legislatively required environmental considerations. Directs the EPA Administrator to issue guidance related to the social cost of carbon, including consideration of eliminating it from federal permitting and



regulatory decision making, and establishes interim actions before EPA guidance is issued.

- Requires agencies to immediately pause disbursement of funds appropriated through the Inflation Reduction Act (IRA) or Infrastructure Investment and Jobs Act (bipartisan infrastructure law). Within 90 days, agencies must report on programs and policies for issuing financial disbursements of appropriated funds. No funds shall be disbursed until such disbursements are deemed consistent with any review recommendations adopted. Within 30 days, agencies must assess whether enforcement discretion can be used to advance this executive order. The Office of Management and Budget issued a [memo](#) clarifying that the pause on disbursements only applies to “disbursements” of appropriations for objectives that contravene the policies established in the order. Those policies focus on promoting fossil fuel production and “ending the electric vehicle (EV) mandate.”
- Directs the Department of Energy to restart review of applications for approvals of liquefied natural gas export projects. Directs the Administrator of the Maritime Administration (MARAD) to issue licenses in certain circumstances where there are not adverse environmental consequences that substantially differ from those associated with originally-evaluated projects. Where seriously different consequences are identified, MARAD must issue an Environmental Assessment examining these consequences within 60 days of the determination.
- Requires numerous agencies to identify all actions that impose undue burdens on domestic mining and processing of non-fuel minerals and undertake efforts to revise or rescind these actions.

#### **C. Putting People Over Fish: Stopping Radical Environmentalism to Provide Water to Southern California**

- Directs Secretary of Commerce and Secretary of the Interior, with other relevant agencies, to restart efforts from President Trump’s first term to reroute water from the Sacramento-San Joaquin Delta to other parts of California to ensure a reliable water supply.
- Sec. of Commerce and Sec. of the Interior must report on progress within 90 days and provide recommendations for future steps.
- Criticized State of California’s previous lawsuit against this plan, particularly in light of the ongoing fires in Southern California.

#### **D. Declaring a National Energy Emergency**

- Directs heads of agencies to use all lawful emergency authorities to enhance the identification, leasing, production, transportation, refining, and generation of domestic energy—including, but not limited to, federal lands.
- Authorizes agencies, subject to Presidential review, to recommend actions using federal eminent domain or the Defense Production Act if necessary to advance this goal.

- Calls for expedited approval for energy infrastructure projects. Mandates agencies and the Army Corps of Engineers to prioritize and regularly report on emergency permit provisions to support energy supply projects.
- Directs agencies to identify and prioritize actions under emergency Endangered Species Act consultation regulations and report within 30 days to facilitate energy supply. Requires the ESA committee to be convened at least quarterly by the Secretary of the Interior to review submissions for exemptions related to energy projects and address other regulatory obstacles to domestic energy infrastructure. All submissions shall receive an initial determination within 20 days of receipt and a resolution within 140 days of the initial determination.
- Within 60 days, the DoD will assess its energy needs and vulnerabilities and submit recommendations to address them. Authorizes use of construction authority to address these deficiencies under 10 U.S.C. 2808, subject to Presidential review.
- “Energy” or “energy resources” are defined as: “crude oil, natural gas, lease condensates, natural gas liquids, refined petroleum products, uranium, coal, biofuels, geothermal heat, the kinetic movement of flowing water, and critical minerals, as defined by 30 U.S.C. 1606 (a)(3).”

**E. Temporary Withdrawal of All Areas on the Outer Continental Shelf from Offshore Wind Leasing and Review of the Federal government’s Leasing and Permitting Practices for Wind Projects**

- Withdraws all areas on the Outer Continental Shelf from wind energy leasing beginning January 21, 2025 until further notice.
- Does not affect existing leases. But their ecological, economic, and environmental impacts will be reviewed and any legal bases for removal shall be identified. Idle and defunct windmills will also undergo an economic and environmental assessment with a report on the results and recommendations to require removal to be delivered to the President.
- New/renewed approvals for onshore & offshore wind projects shall be put on hold pending comprehensive ecological and economic review conducted by the Secretary of the Interior in coordination with several other relevant departments/agencies.
- Places a temporary moratorium on activities and rights specifically related to the Lava Ridge Wind Project due to alleged legal deficiencies in its approval process. A new environmental analysis of the site will be conducted.
- Attorney General is authorized to inform courts of this order and seek delays in litigation related to wind projects.

**F. Unleashing Alaska’s Extraordinary Resource Potential**

- Intended to maximize the development of natural resource on both Federal and State lands in Alaska for the nation’s benefit through the following steps:
  - Expedite permitting and leasing processes for energy and resource projects.

- Prioritize the development and transportation of Alaskan liquified natural gas (LNG) to the United States and allied nations.
- Heads of all Executive Departments and Agencies (including Secretary of the Interior, Secretary of Commerce, Secretary of the Army) shall:
  - Rescind, revise, or grant exemptions for regulations, orders, and policies, including those from Jan. 20, 2021 to Jan. 20, 2025, that contradict the policy of resource development in Alaska.
  - Prioritize LNG development, including pipeline and export infrastructure.
- Secretary of the Interior to:
  - Rescind all reports and decisions related to Alaskan resource development from the previous administration and reinstate those of the same name that were published in the 2016-2020 administration including: Coastal Plain Oil and Gas Leasing Program Supplemental Environmental Impact Statement; Coastal Plain Oil and Gas Leasing Program Record of Decision; Ambler Road Supplemental Environmental Impact Statement, Alaska; Central Yukon Record of Decision and Approved Resource Management Plan, Alaska; Hunting and trapping in National Preserves; National Petroleum Preserve, Alaska.
  - Withdraw Secretarial Order 3401.
  - Rescind cancellations of leases in the Arctic National Wildlife Refuge unless inconsistent with this policy.
  - Initiate additional leasing through Coastal Plain Oil and Gas Leasing Program.
  - Reinstate orders related to the National Petroleum Reserve and facilitate energy development projects.
  - Evaluate potential rescission of Public Land Order 5150.
  - Reinstate Public Land Orders from Jan. 2021.
  - Deny pending request to establish indigenous sacred site in the Coastal Plain of the Arctic National Wildlife Refuge.
  - Ensure hunting and fishing opportunities on Federal lands are consistent to those opportunities on State lands.
- Secretary of Agriculture to:
  - Place a moratorium on the “Roadless Area Conservation” final rule from Jan. 27, 2023, and reinstate report titled the same from Oct. 29, 2020.
- Secretary of the Army to:
  - Assist Alaska Governor in clearing and maintaining infrastructure.
  - Review and revise actions that delay critical projects in Alaska.
- Secretary of Commerce and Secretary of the Interior to:
  - Review and revise actions that delay critical projects in Alaska.

## Federal Workforce Actions

### A. Return to In-Person Work

- All employees must return to work in-person at their duty stations full-time as soon as possible.
- Department and agency heads may make exemptions as they deem necessary.

### B. Hiring Freeze

- No positions vacant as of 12:00 pm on Jan. 20, 2025 may be filled and no new positions may be created.
- Director of OMB (in consultation with Director of Office of Personnel Management (OPM) and Administrator of US DOGE Service) has 90 days to submit a plan to reduce federal workforce, at which point freeze is lifted for all agencies except the IRS.
  - IRS freeze will not be lifted until Secretary of Treasury determines it is in the national interest to do so.
- Agencies may reallocate existing personnel and funding as necessary.
- Exemptions:
  - Military personnel and positions related to immigration enforcement, national security, and public safety.
  - Social Security, Medicare, and Veterans' benefits not impacted.
  - Exemptions may be granted by the Director of the Office of Personnel Management (OPM) if necessary.
  - Presidential appointments/Senate confirmations.
  - Non-career Senior Executive Service positions.
  - Schedule A or C positions in the Excepted Service.

### C. Restoring Accountability to Policy-Influencing Positions Within the Federal Workforce

- [EO 13957](#) of October 21, 2020 (Creating Schedule F in the Excepted Service) is reinstated with the following amendments:
  - (a) replace the letter "F" throughout, when used to designate an excepted service schedule, with the words "Policy/Career;"
  - (b) in section 1:
    - (i) remove the text between the words "make necessary" in the seventh paragraph and "excepting such positions" in the eighth paragraph; and

- (ii) insert the text “competitive service and the” immediately before the words “adverse action procedures” in the eighth paragraph;
  - (c) in section 4(a)(i), replace the word “Positions” with the words “Career positions” in the final paragraph;
  - (d) in section 4(b)(i), add the text “providing for the application of Civil Service Rule 6.3(a) to Schedule Policy/Career positions and” after the words “as appropriate”;
  - (e) in section 5:
    - (i) insert the words “recommend that the President” immediately after the words “petition the Director to” in subsection (a)(i);
    - (ii) insert the following text at the end of subsection (c): “(vi) directly or indirectly supervising employees in Schedule Policy/Career positions; or (vii) duties that the Director otherwise indicates may be appropriate for inclusion in Schedule Policy/Career.”; and
    - (iii) amend subsection (d) to read “The Director shall promptly recommend to the President which positions should be placed in Schedule Policy/Career.”;
  - (f) in section 6:
    - (i) designate the existing text as new subsection “(a)”;
    - (ii) insert a new subsection (b) that reads: “(b) Employees in or applicants for Schedule Policy/Career positions are not required to personally or politically support the current President or the policies of the current administration. They are required to faithfully implement administration policies to the best of their ability, consistent with their constitutional oath and the vesting of executive authority solely in the President. Failure to do so is grounds for dismissal.”
- Jan. 20, 2025 shall be treated as the date of EO 13957.
- Director of Office of Personnel Management (OPM) must amend civil service regulations to rescind all changes from “Upholding Civil Service Protections and Merit System Principles” regulation that impede the implementation of EO 13957.
  - Until these changes, 5 CFR part 302, subpart F, 5 CFR 210.102(b)(3), and 5 CFR 210.102(b)(4) shall be held inoperative and without effect.
- Within 30 days the Director of OPM must issue guidance on additional positions that should be considered for Schedule Policy/Career.
- EO 14003 (Protecting the Federal Workforce) is revoked.

**D. Holding Former Government Officials Accountable for Election Interference and Improper Disclosure of Sensitive Governmental Information**

- Declares letter from 51 intelligence officials to the CIA Prepublication Classification Review Board calling a story about Hunter Biden’s laptop a Russian disinformation campaign to be a manipulation of intelligence for partisan politics/electioneering.

- Director of National Intelligence, in consultation with CIA Director, will revoke the security clearance of the 51 signatories plus John R. Bolton.
- Within 90 days a report will be submitted detailing any further inappropriate actions by the Intelligence Community related to the letter, recommendations to prevent future influence on elections, and potential disciplinary actions.

**E. Memorandum to Resolve the Backlog of Security Clearances for Executive Office of the President Personnel**

- The White House Counsel will create a list of personnel who will immediately get TS/SCI security clearances for up to six months.
- The White House Counsel can supplement the list of personnel as needed.
- The White House Counsel will have the power to revoke these interim clearances as necessary.

**F. Restoring Accountability for Career Senior Executives**

- Aims to ensure that Career Senior Executive Service (SES) officials face accountability, obey Presidential directives, and effectively serve the U.S. government's policies and goals. Reaffirms the President's power to remove subordinates, including SES officials.
- OPM and OMB will issue new performance plans for SES officials within 30 days that agencies must adopt.
- Agency heads shall reassign SES officials as needed to align with the President's agenda.
- Agencies shall create new Executive Review Boards with a majority of the seats going to noncareer officials.
- Agency heads must take immediate action to address underperforming SES officials with OPM and OMB support, up to removal.

## Foreign Policy or Foreign Aid Actions

### A. Reevaluating and Realigning United States Foreign Aid

- Institutes a 90-day pause in development assistance in the form of new obligations and disbursements.
- Sets forth a review of each foreign aid program.
- Within 90 days, the applicable agency in consultation with OMB shall determine the future status of each foreign assistance program with the “concurrence of the Secretary of State.”
- New obligations and disbursements can resume prior to 90 days if a review is conducted and it is determined that the program may continue.
- The Secretary of State may waive the pause for specific programs.

### B. America First Policy Directive to the Secretary of State

- The Secretary of State shall issue guidance as soon as practicable that brings the State Department’s policies, programs, personnel, and operations in line with “an America First foreign policy, which puts America and its interest first.”

## Freedom of Speech Action

### A. Restoring Freedom of Speech and Ending Federal Censorship

- Asserting that “[n]o Federal department, agency, entity, officer, employee, or agent may act or use any Federal resources” to unconstitutionally abridge free speech.
- Requiring the Attorney General to investigate the federal government’s actions under the Biden administration and prepare a report recommending additional remedial actions.



## Immigration, Border, or National Security Actions

### A. Declaring a National Emergency at the Southern Border of the United States

- National emergency is declared at the southern border under the National Emergencies Act, invoking the use of Armed Forces and military resources.
- Military construction authority under 10 USC 2808 is invoked to support the border security efforts.
- Secretary of Defense is authorized to deploy military units, including the National Guard and Ready Reserve, to support Homeland Security in securing complete operational control of the southern border.
  - Support will include provision of detention space, transportation, and logistics to aid law enforcement operations.
- The Secretaries of Defense and Homeland Security shall take immediate action to construct additional physical barriers at the border.
  - Coordination with willing state Governors for infrastructure assistance is encouraged.
- Secretary of Transportation and the Federal Communications Commission shall consider waiving regulations that restrict Department of Homeland Security countermeasures to unmanned aerial systems within 5 miles of the border.
- The Secretaries of Defense and Homeland Security will revise policies to prevent unauthorized border crossings and ensure appropriate use of force to ensure the safety of law enforcement personnel.
- Proclamation 10142 from Jan. 20, 2021, which terminated the emergency at the southern border and redirected funds for border wall construction, is revoked.
- A report by the Secretary of Defense outlining actions taken will be submitted to the Homeland Security Advisor within 30 days.
- A joint report from the Secretaries of Defense and Homeland Security will be submitted to the President within 90 days about conditions at the southern border and with recommendations for further actions and potential invocation of the Insurrection Act.

### B. Clarifying the Military's Role in Protecting the Territorial Integrity of the United States

- Within 10 days, the Secretary of Defense shall deliver a revised Unified Command Plan that assigns U.S. Northern Command to “seal the borders” and “maintain the sovereignty, territorial integrity, and security” of the United States.
- The following requirements shall be added to the Contingency Planning Guidance and Guidance for the Employment of the Force:
  - A Level 3 planning requirement for USNORTHCOM to seal the border with a commander's estimate due within 30 days.

- A campaign planning requirement for USNORTHCOM to provide steady-state southern border security.
- “Continuous assessments” of all options to protect U.S. territorial sovereignty.

### **C. Realigning the United States Refugee Admissions Program**

- Suspends refugee admission under the U.S. Refugee Admissions Program.
  - The Secretary of State and Secretary of Homeland Security may admit refugees on a case-by-case basis.
  - The Secretary of Homeland Security in consultation with the Attorney General shall determine under existing law the extent to which states and localities can have a greater role in determining refugee resettlement.
- Within 90 days, the Secretary of Homeland Security in consultation with the Secretary of State shall submit a report to the President as to whether resumption of the refugee resettlement program is in U.S. interests and continue to provide reports every 90 days until the President determines to resume the program.
- EO 14013 (a Biden-era refugee resettlement EO) is revoked.
- The EO contains a severability clause.

### **D. Protecting the Meaning and Value of American Citizenship**

- Clarifies and restricts the application of birthright citizenship under the Fourteenth Amendment.
- Birthright citizenship does NOT automatically apply to a person born in the United States if:
  - (1) the person’s mother was unlawfully present in the United States, and the father was not a U.S. citizen or lawful permanent resident at the time of birth; or
  - (2) the person’s mother was present in the United States lawfully but temporarily (such as on a visa) at the time of birth, and the father was not a U.S. citizen or lawful permanent resident at the time of birth.
- No agency or department may issue or recognize citizenship documents for individuals born under the excluded categories. Applies to all persons born in the United States after 30 days from the date of this order.
- Secretary of State, Attorney General, Secretary of Homeland Security, and Commissioner of Social Security must ensure compliance, and all heads of executive departments and agencies shall issue public guidance on implementing the order within 30 days.

### **E. Securing our Borders**

- Policy:

- Secure US borders through physical barriers, technology, and personnel.
- Prevent and deter illegal entry, with emphasis on detaining and removing violators.
- Prosecute violators and those who facilitate their unlawful presence.
- Obtain full operational control over U.S. borders.
- Secretaries of Defense and Homeland Security shall deploy and construct temporary and permanent barriers along the southern border.
- Sufficient personnel, including law enforcement, will be deployed to secure the border.
- The Attorney General and Secretary of Homeland Security shall augment personnel for border enforcement.
- Secretary of Homeland Security shall detain illegal aliens apprehended for violations until removal, ending catch-and-release policies.
  - New policies will be issued for lawful detention practices under the Immigration and Nationality Act (INA).
- Resumption of Migrant Protection Protocols, ensuring aliens are returned to their home country pending removal proceedings.
- Secretary of Homeland Security shall:
  - End the use of the “CBP One” app for parole and entry of inadmissible aliens.
  - Terminate parole programs not aligned with US policies and law, including “Processes for Cubans, Haitians, Nicaraguans, and Venezuelans.”
- The Secretary of State to coordinate with Secretary of Homeland Security and the Attorney General to enhance international agreements for border security.
- Attorney General to ensure compliance with the DNA Fingerprint Act for all detainees and implement DNA testing and other technologies to verify familial relationships of detained aliens.
- Attorney General and Director of Homeland Security shall prioritize prosecution of border-related crimes, including human smuggling, trafficking, and child exploitation.
- Within 14 days, the Secretary of State, Attorney General, Secretary of Health and Human Services, and Secretary of Homeland Security shall submit recommendations for using further authority to protect U.S. borders.

#### **F. Protecting the American People Against Invasion**

- Revokes several Biden executive orders from 2021 that had revised immigration priorities and established new frameworks.
- Instructs DOJ and DHS to prioritize prosecution of immigration-related offenses and the enforcement of removal orders.
- The AG and the Secretary of Homeland Security shall establish Homeland Security Task Forces in all states to address criminal and trafficking organizations.

- Secretary of Homeland Security, in coordination with Secretary of State and Attorney General, shall publicize information about the registration requirements to illegal aliens and ensure compliance with those registration requirements through civil and criminal enforcement.
- Expands detention facilities and ensures expedited removal of illegal aliens.
- Emphasizes federal-state-local cooperation with an emphasis on enhanced information-sharing.
- Secretary of Homeland Security and the Attorney General shall review funding to organizations that support illegal aliens and explore restrictions of federal funds to sanctuary jurisdictions.
- Restricts unauthorized public benefits to illegal aliens.
- Increases number of DHS immigration officers.
- Other provisions intended to reprioritize enforcement of immigration laws and ensure prompt and effective deportation procedures.

**G. Protecting the United States from Foreign Terrorists and Other National Security and Public Safety Threats**

- Enhanced Vetting
  - The Secretary of State, in coordination with other key officials, is tasked with ensuring comprehensive vetting and screening of aliens seeking admission or already present in the U.S., focusing on those from high-risk regions, including determination of the information needed to adjudicate any visa or admission.
  - Reinstate screening standards in place during the end of the first Trump administration.
  - The Secretary of State, Secretary of Homeland Security, Attorney General, and DNI must jointly submit a report within 60 days that:
    - Identifies countries for which information deficiencies warrant partial or full suspension of admission of its nationals and
    - Identifies how many nationals from these countries have been admitted in the last four years.
  - Remove all aliens from those countries so identified whenever information is found that would support removal, unless it would be contrary to national security or ongoing criminal matters.
- The Secretary of State “in coordination with” the Attorney General, Secretary of Homeland Security, and DNI shall:
  - Evaluate and adjust all regulations, policies, etc. pertaining to each of the grounds for inadmissibility listed in 8 U.S.C. § 1182(a)(2)-(3) to ensure safety.
  - Implement stringent identification verification checks for refugees.
  - Review visa programs to prevent misuse by foreign regimes.

- Evaluate adequacy of current assimilation programs.

#### **H. Designating Cartels and Other Organizations as Foreign Terrorist Organizations and Specially Designated Global Terrorists**

- Within 14 days, the Secretary of State will consult with the Secretary of the Treasury, the Attorney General, the Secretary of Homeland Security, and the Director of National Intelligence to suggest cartels or other organization should be designated as a Foreign Terrorist Organization.
- Within 14 days, the Attorney General, Secretary of Homeland Security, and Secretary of State will prepare for a potential presidential invocation of the Alien Enemies Act and “prepare such facilities as necessary to expedite the removal of those who may be designated under this order.”

#### **I. Guaranteeing the States Protection Against Invasion**

- Ordering a suspension of entry “of aliens engaged in the invasion across the southern border” pursuant to 212(f) and 215(a) of the INA.
- Ordering that those who cross the border on or after January 20, 2025 cannot claim protections in the INA (including asylum protections) that would permit them to stay in the United States.
- Ordering that those who cannot provide “sufficient medical information and reliable criminal history and background information” under sections 212(a)(1)-(3) of the INA (8 U.S.C. 1182(a)(1)-(3)) cannot claim the right to stay in the United States on the basis of the INA.
- Constitutional suspension of physical entry into the U.S. across the southern border until the President issues a finding that the invasion has ceased.
- Orders that “[t]he Secretary of Homeland Security, in coordination with the Secretary of State and the Attorney General, shall take all appropriate action to repel, repatriate, or remove any alien engaged in the invasion across the southern border of the United States on or after the date of this order” until the President issues a finding that the invasion has ceased.

#### **J. Application of Protecting Americans from Foreign Adversary Controlled Applications Act to TikTok**

- “I hereby order the Attorney General not to take any action on behalf of the United States to enforce the Act for 75 days from the date of this order, to permit my Administration an opportunity to determine the appropriate course of action with respect to TikTok.”
- “During this period, the Department of Justice shall take no action to enforce the Act or impose any penalties against any entity for any noncompliance with the Act . . . . Even after the expiration of the above-specified period, the Department of Justice shall not take any action to enforce the Act or impose any penalties against any

entity for any conduct that occurred during the above-specified period or any period prior to the issuance of this order.”

- “The Attorney General shall take all appropriate action to issue written guidance to implement the provisions of subsection (a).”
- “I further order the Attorney General to issue a letter to each provider stating that there has been no violation of the statute and that there is no liability for any conduct that occurred during the above-specified period, as well as for any conduct from the effective date of the Act until the issuance of this Executive Order.”
- “[A]ttempted enforcement by the States or private parties represents an encroachment on the powers of the Executive. The Attorney General shall exercise all available authority to preserve and defend the Executive’s exclusive authority to enforce the Act.”

#### **K. Organization of the National Security Council and Subcommittees**

- Defining role of the National Security Advisor and Homeland Security Advisor.
- Setting NSC membership as: the President, the Vice President, the Secretary of State, the Secretary of the Treasury, the Secretary of Defense, the Secretary of Energy, the Director of the Office of Pandemic Preparedness and Response Policy, the Attorney General, the Secretary of the Interior, the White House Chief of Staff, the National Security Advisor, and the Secretary of Homeland Security when the NSC convenes as the HSC.
- Setting non-voting attendees to the NSC who will be invited as regular practice as: the Director of National Intelligence, Assistant to the President and Principal Deputy National Security Advisor (or Deputy Homeland Security Advisor when convened as HSC), the Chairman of the Joint Chiefs of Staff, the Director of the Central Intelligence Agency.
- Setting non-voting advisors who are invited (unless directly excluded) as: the Assistant to the President and Counsel to the President, the Assistant to the President and Deputy Chief of Staff for Policy, the Assistant to the President for Policy, the Deputy Counsel to the President for National Security Affairs and Legal Counsel to the National Security Advisor.
- Creating rules and structure for NSC meetings, Principals Committee, Deputies Committee, and Policy Coordination Committees.

## International Agreements Action

### A. Withdrawing the United States from the World Health Organization

- The United States will withdraw from the WHO, revoking the Jan. 20, 2021 retraction of the of the July 6, 2020 withdrawal.
- EO 13987 (related to COVID-19 response) is revoked.
- Assistant to the President for National Security Affairs will create mechanisms to safeguard public health and biosecurity.
- Secretary of State and Director of OMB shall:
  - Pause future funding to the WHO.
  - Recall U.S. personnel and contractors from the WHO.
  - Identify alternative U.S. and international partners for necessary WHO activities.
- Director of the White House Office of Pandemic Preparedness and Response Policy will review and replace the 2024 U.S. Global Health Security Strategy.
- Secretary of State will inform the WHO, the Secretary-General of the UN, and other relevant leaders of the U.S. withdrawal.
- Secretary of State will halt negotiations on the WHO Pandemic Agreement and amendments to the International Health Regulations during the withdrawal process, making these agreements non-binding for the United States.

## Other/Multiple Subject Actions

### A. Flying the Flag of the United States at Full-Staff on Inauguration Day

- For Inauguration Day 2025 and all future Inauguration Days, the U.S. flag shall be flown at full-staff at all government, military, and public buildings/facilities both in the U.S. and abroad.
- At the end of Inauguration Day 2025, the flag will return to half-staff in honor of President Jimmy Carter.

### B. Initial Recissions of Harmful Executive Orders and Actions

- Revoking Biden administration Executive Orders and presidential memoranda on a wide variety of topics, with particular focus on immigration, DEI, and climate change.
- Director of the Domestic Policy Council, and Director of the National Economic Council will recommend additional orders, memoranda, and proclamations to be rescinded within 45 days.
- National Security Adviser to review National Security Memoranda from the Biden administration and recommend which should be rescinded within 45 days.

### C. Promoting Beautiful Civic Architecture

- Instructs the GSA Administrator to submit recommendations within 60 days to advance the architectural value of federal buildings.
- Recommendations must include proposed revisions to the Guiding Principles for Federal Architecture and strategies for incorporating community input into designs.
- Pre-recommendation building design proposals are subjected to additional review to ensure alignment with this memorandum.

### D. Restoring Names that Honor American Greatness

- Denali to be renamed Mount McKinley.
- The Gulf of Mexico to be renamed the Gulf of America.

### E. Granting Pardons and Commutation of Sentences for Certain Offenses Relating to the Events at or Near the United States Capitol on January 6, 2021

- Commutes the sentences of 14 persons convicted of January 6<sup>th</sup>-related offenses to time served.
- Grants a full and unconditional pardon to all others convicted of January 6<sup>th</sup>-related offenses.
- All individuals currently serving January 6<sup>th</sup>-related sentences shall be immediately released.



- The AG is directed to dismiss with prejudice all pending indictments of individuals for conduct related to the events at or near the Capitol on January 6, 2021.

## Tax & Trade Actions

### A. The Organization for Economic Cooperation and Development (OECD) Global Tax Deal (Global Tax Deal)

- Withdraws the U.S. from the Global Tax Deal.
- The Secretary of the Treasury shall investigate whether any countries are non-compliant with any U.S. tax treaty or have tax rules that are extraterritorial or disproportionately affect U.S. companies and present the White House with a list of response options. The recommendations shall be delivered within 60 days.

### B. America First Trade Policy

- Despite pledges made as a candidate and as President-elect, President Trump did not impose any tariffs on his first day in office. Instead, he issued a memorandum on January 20, 2025, instructing various agencies and officials to review, investigate, and take action with respect to specific trade issues, and to submit reports of their findings to the President by April 2025, though this timetable does not preclude President Trump from taking certain actions on tariffs or other trade measures before the reports are delivered.
- The memorandum focused on three main policy areas: (1) unfair and unbalanced trade, (2) China, and (3) economic security. Under each of these broader issues, the memo identified specific trade topics for review and analysis, which include, among others, review of: U.S. trade deficits and measures to remedy those imbalances; “unfair trade practices” and potential responses under a wide range of legal authorities; currency manipulation; procurement; discriminatory taxes; China’s unfair trade practices and its permanent normal trade relations (PNTR) status; the operation of U.S. export controls; the Outbound Investment Executive Order and Final Rule; and appropriate measures to combat unlawful migration and importation of fentanyl from China, Mexico, and Canada.