# International Comparative Legal Guides



# **Enforcement of Foreign Judgments 2020**

A practical cross-border insight into the enforcement of foreign judgments

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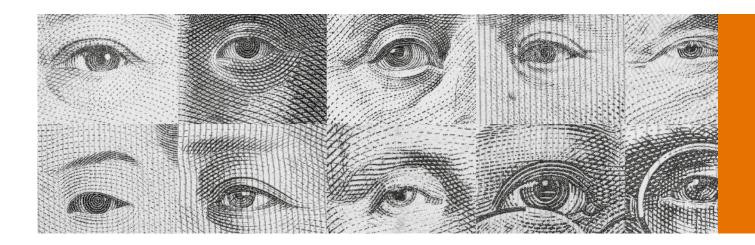
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## **Enforcement of Foreign Judgments 2020**

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Louise Freeman & Shivani Sanghi Covington & Burling LLP

Strategic Partners





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## **Enforcement Under the Hague Choice of Court Convention**



**Louise Freeman** 



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The Hague Choice of Court Convention is regularly referred to in the context of its role post-Brexit. In this chapter, we go back to basics, with a reminder of what the Convention is and what it does, as well as looking at its likely role post-Brexit.

#### What is the Hague Choice of Court Convention?

The Hague Choice of Court Convention<sup>1</sup> is an international treaty concluded within the Hague Conference on Private International Law. It was signed on 30 June 2005 and it came into effect on 1 October 2015.

It is designed to promote international trade and investment by offering greater certainty for parties involved in business-to-business contracts and international litigation. This is achieved through the creation of a worldwide framework of rules relating to jurisdiction agreements (also known as forum-selection or choice of court clauses) in civil and commercial matters, and the subsequent recognition and enforcement of a judgment given by a court of a Contracting State designated in such an agreement.

The Convention covers: jurisdiction rules for determining which court hears a case; the obligations of a court when an action is commenced which breaches an exclusive jurisdiction agreement in favour of another court; and the recognition and enforcement of judgments given by other Contracting States.

## Who are Parties and Signatories to the Hague Choice of Court Convention?

The current parties to the Convention (each a "Contracting State") are all of the EU Member States including, until 31 January 2020, the UK by virtue of its EU membership, Mexico, Montenegro and Singapore.

The United States, China, Ukraine and North Macedonia have signed but not yet ratified the Convention, and are therefore not yet parties to the Convention.

## When Does the Hague Choice of Court Convention Apply?

The Convention applies to "exclusive" choice of court agreements "concluded in civil or commercial matters" (Article 1). An agreement designating one or more specific courts in a Contracting State is deemed to be exclusive unless the parties have expressly provided otherwise (Article 3).

The chosen court has jurisdiction unless the choice of court agreement is: substantially invalid under the law of the Contracting State (e.g., entered into by fraud, mistake, misrepresentation, duress, lack of capacity, etc.); manifestly unjust or contrary to the chosen court's public policy; or cannot be performed for exceptional reasons beyond the control of the parties.

The Convention only applies in international matters. This is defined as all situations "unless the parties are resident in the same Contracting State and the relationship of the parties and all other elements relevant to the dispute, regardless of the location of the chosen court, are connected only with that State" (Article 1(2)).

## What Does the Hague Choice of Court Convention Not Cover?

As it applies only to exclusive jurisdiction agreements, the Convention is widely understood not to apply to asymmetric jurisdiction agreements.<sup>2</sup> Asymmetric (or hybrid) jurisdiction agreements typically require one party to an agreement to sue in the courts of a specified jurisdiction only, whilst allowing the other party to sue in any court with jurisdiction and are commonly found in financial markets transactions.

The Convention also has exclusions intended to confine it to international trade (e.g., it does not apply to consumers, employment law, family law and probate). It also does not apply to certain specialist matters (such as arbitration and competition / antitrust law) (Article 2).

## How Does the Hague Choice of Court Convention Work?

The Convention contains three basic rules that give effect to exclusive choice of court agreements:

- 1. For an exclusive jurisdiction agreement establishing a choice of court that is a Contracting State to the Convention, the chosen court is obliged to hear the case (Article 5). The chosen court cannot decline to do so on the basis that the case should be decided in another Contracting State, or that another Contracting State is more appropriate, or that another Contracting State is already hearing it. So, if the parties choose exclusive English jurisdiction, the English court must accept jurisdiction.
- All other courts must refuse to hear the case (Article 6).So, if the parties choose exclusive English jurisdiction, Mexican courts (for example) must refuse to hear the case.
- 3. Any judgment on a case's merits given by the chosen court under an exclusive choice of court agreement must be recognised and enforced across all other Contracting States, provided that the judgment would be enforceable in the Contracting State of Origin (Article 8) and a ground of refusal does not apply (Article 9). This includes summary judgments<sup>3</sup> and determination of costs or expenses by the court, but does not include enforcement of any interim measures. So, if the parties choose exclusive English jurisdiction and the English court gives a judgment on the case, the Mexican court (for example) must enforce that judgment unless one of the limited exceptions applies.

## How Did the Convention Apply in the UK pre-Brexit?

The UK, by virtue of its EU membership, has been a party to the Convention since the Convention came into force on 1 October 2015.

The Convention has been most relevant to the UK where there is an exclusive choice of court agreement with a nexus to Mexico, Montenegro or Singapore. The Convention has had limited effect where there is a nexus to an EU Member State, as the Brussels Recast Regulation<sup>4</sup> has taken priority.

## What Will be the Relevance of the Convention After Brexit?

#### **Under the Withdrawal Agreement**

Now that the Withdrawal Agreement has been ratified and approved by the UK and the EU,<sup>5</sup> the UK will continue to be bound by the obligations stemming from international agreements including the Hague Convention during the Transition Period ending on 31 December 2020 (Articles 126 and 129(1), Withdrawal Agreement).

However, whether or not other non-EU signatories to the Hague Convention will treat the Hague Convention as continuing to have effect in relation to UK jurisdiction clauses during the Transition Period is unclear – as it is not something that the UK and the EU can simply agree between themselves. Pursuant to the terms of the Withdrawal Agreement, the EU has now notified other parties to international agreements that the UK is to be treated as an EU Member State during the Transition Period; however, the notification is not binding on the non-EU signatories to the Hague Convention.

The UK will also continue to be treated as a Member State for the purposes of the Brussels Recast Regulation, which will therefore continue to be the primary means by which jurisdiction and enforcement will be assessed in matters with an EU nexus.

It seems likely that, at some stage before the end of the Transition Period, the UK government will accede to the Hague Convention in its own right.

### In the event of no civil jurisdiction and judgments agreement being concluded

If no civil jurisdiction and judgments agreement is entered into by the end of the Transition Period (or indeed, if there is a full no-deal Brexit), the UK intends to become a party to the Hague Convention in its own right. The Convention then would govern jurisdiction and enforcement of relevant judgments as between the UK and the EU (as well as the other Contracting States of Mexico, Singapore and Montenegro) where there is an exclusive jurisdiction clause in favour of one of those states.

It is open to the UK to become a party to the Convention in its own right once the Convention ceases to apply to the UK, at the end of the Transition Period. The UK intends to deposit an instrument of accession to the Convention prior to the end of the transition period.

The UK's accession at the end of the Transition Period would enable the Hague Convention to apply to disputes with an EU-nexus, unless and until some other arrangement is put in place between the EU and the UK, such as an agreement for the UK to join the Lugano Convention<sup>8</sup> (which applies more broadly than the Hague Convention because it is not limited to exclusive jurisdiction agreements) or a bespoke agreement between the UK and the EU on jurisdiction and enforcement of judgments.

#### Remaining uncertainty

The steps taken by the UK government to ensure the continued application of the Hague Convention are welcome. There remain some limitations and uncertainties arising from the regime when compared to the current EU-wide regime, however, such that it does not answer all issues that may arise in this context.

In particular, the Hague Convention does not contain any rules relating to jurisdiction in situations other than exclusive choice of court agreements, and does not contain any rules relating to jurisdiction in the absence of party choice.

There is also some uncertainty as to whether courts in EU Member States will be bound to apply the Convention to exclusive jurisdiction clauses entered into after 1 October 2015 (when the Hague Convention came into force for the EU) but prior to the date of the UK's independent accession to the Convention, as it applies only from the date of "entry into force" for the state of the chosen court. This gives rise to uncertainty as to whether the date of "entry into force" for the UK is the date it entered into force by means of the UK's membership of the EU, or only when it entered into force independently, by the UK's own accession to the Convention.

The UK has legislated in this regard<sup>9</sup> to protect choice of court agreements entered into after 1 October 2015 and prior to the date of the UK's independent accession to the Convention. However, this only dictates how UK courts will address this issue. By contrast, the European Commission has published guidance suggesting that the Convention will only apply to exclusive choice of court agreements concluded *after* the UK has become an independent party to the Convention.<sup>10</sup> It therefore remains to be seen how EU Member State courts will address this issue.

#### **Conclusion**

Unless a bespoke agreement is put in place before the end of the Transition Period, the Convention will have increased relevance between the UK and the EU post the Transition Period. The Convention would then provide a useful stop-gap for EU/UK judicial relations, but the remaining uncertainties seem sure to become the subject of litigation.

#### **Endnotes**

- Formally the "Hague Convention of 30 June 2005 on Choice of Court Agreements".
- As referenced at paragraph 32 of the Explanatory Report to the Hague Convention, although there is one English case in which the judge suggested, obiter, that this was not necessarily the case (Commerzbank Aktiengesellschaft v Liquimar Tankers Management Inc [2017] EWHC 161 (Comm)).
- 3. Ermgassen & Co Ltd v Sixcap Financials Pte Ltd [2018] SGHCR 8 (The High Court of Singapore).
- 4. Regulation (EU) 1215/2012 of the European Parliament and of the Council on jurisdiction and the recognition and enforcement of judgments in civil and commercial matters (recast) (Brussels Recast Regulation). The Brussels Recast Regulation takes priority in accordance with Article 26(6) (a), Hague Convention.
- 5. The Withdrawal Agreement was ratified by the UK on 23 January 2020 and by the EU on 30 January 2020.
- 6. Footnote to Article 129(1), Withdrawal Agreement.
- 7. By virtue of Article 127 and Article 67, Withdrawal Agreement.
- 8. The UK government has indicated that the UK intends to accede to the Lugano Convention it its own right at the end of the Transition Period. Switzerland, Iceland and Norway have issued statements that they will support a

- request for accession from the UK. The UK will need to obtain the support of those countries and also of the EU and Denmark to accede to the Lugano Convention.
- The Civil Jurisdiction and Judgments (Hague Convention on Choice of Court Agreements 2005) (EU Exit) Regulations 2018.
- 10. Commission Notice to stakeholders on the effect on civil justice and private international law of the UK's withdrawal from the EU (18 January 2019); questions and answers related to the United Kingdom's withdrawal from the European Union in the field of civil justice and private international law (11 April 2019) (particularly section 3.3).



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