

# REACH Authorization

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# Outline

1. What is covered by Authorization
2. State of Play
3. General Overview of Process
4. Who Can Apply
5. Application Deadlines
6. Legal Considerations
  - Confidentiality
  - Data Sharing
  - Procedural Rights

# What is Covered

<b>Annex XIV substances</b>	<b>Marketing and Use in the EU / EEA</b>	
<ul style="list-style-type: none"><li>• SVHCs<ul style="list-style-type: none"><li>• Category 1A and 1B CMRs</li><li>• PBTs</li><li>• vPvBs</li><li>• Substances raising equivalent level of concern.</li></ul></li><li>• Taken from Candidate List</li></ul>	<ul style="list-style-type: none"><li>• Not manufacture of substance</li><li>• Application / Authorization will cover substance / use</li><li>• Annex XIV may exempt specific uses</li><li>• Intermediates exempted</li><li>• R&amp;D exempted (no more than 1 ton)</li><li>• In addition, certain uses are exempted for specific categories of products</li></ul>	<ul style="list-style-type: none"><li>• Substance on its own</li><li>• Substance in mixtures<ul style="list-style-type: none"><li>• Subject to concentration limits</li></ul></li><li>• Use of substance during manufacture of article in EU / EEA</li><li>• Not presence of substance in (imported) article<ul style="list-style-type: none"><li>• But beware of sunset date</li><li>• ECHA to consider marketing and use restrictions</li></ul></li></ul>

# State of Play

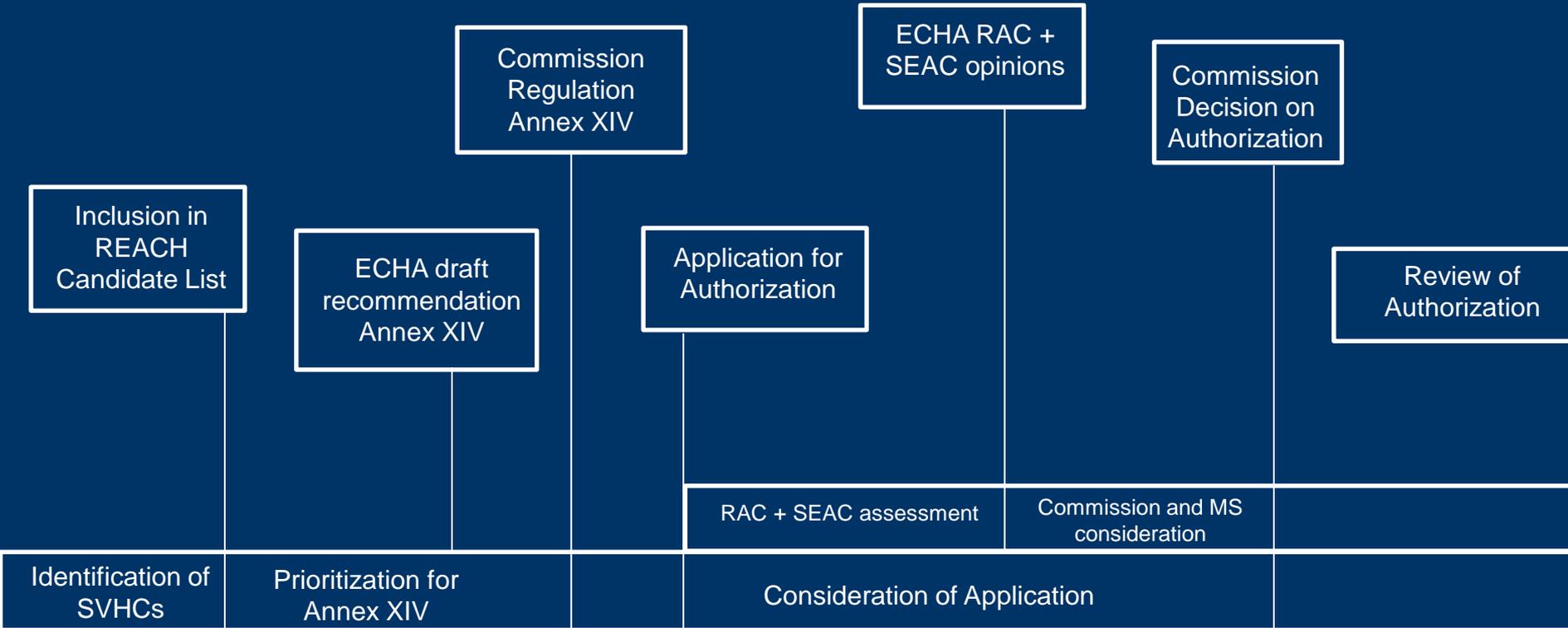
## Candidate List

- |  |   |
|--|---|
| <ul style="list-style-type: none"><li>• 144 substances included</li><li>• ECHA usually updates the Candidate List every 6 months</li></ul> | <ul style="list-style-type: none"><li>• Substances in the Candidate List may be included in Annex XIV<ul style="list-style-type: none"><li>• Prioritization based on<ul style="list-style-type: none"><li>• Hazardous properties (PBTs, vPvBs)</li><li>• Wide disperse use</li><li>• High volumes</li></ul></li><li>• Scoring system</li></ul></li><li>• ECHA recommendation “at least” every 2 years</li></ul> |
|--|---|

## Authorization List (Annex XIV)

- |   |   |  |
|---|---|--|
| <ul style="list-style-type: none"><li>• 22 Substances included</li><li>• Last substances added:<ul style="list-style-type: none"><li>• 7 chromium compounds</li><li>• Trichloroethylene</li></ul></li><li>• Pending Recommendation to include 10 additional substances</li><li>• Consultation on 6 additional substances</li><li>• The large majority of substances included are CMRs</li></ul> | <ul style="list-style-type: none"><li>• Exemptions<ul style="list-style-type: none"><li>• Exemption for uses in the immediate packaging of medicinal products for the following substances:<ul style="list-style-type: none"><li>• Benzyl butyl phthalate (BBP)</li><li>• Bis (2-ethylhexyl) phthalate (DEHP)</li><li>• Dibutyl phthalate (DBP)</li></ul></li></ul></li></ul> | <ul style="list-style-type: none"><li>• Usually ca. 2 years between listing of a substance and application deadline</li><li>• 18 months between application deadline and sunset date</li></ul> |
|   | <ul style="list-style-type: none"><li>• 8 Notifications of intent to apply for authorization</li><li>• No applications yet submitted</li></ul>  |  |

# General Overview of Process

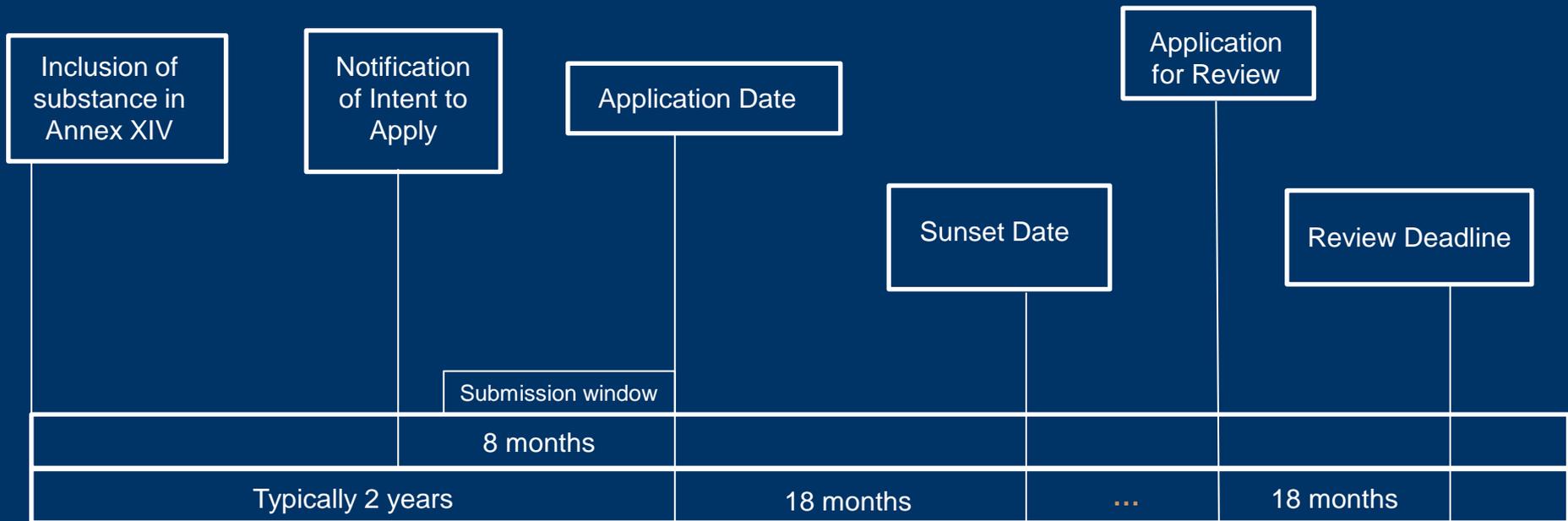


# Who Can Apply

<ul style="list-style-type: none"> <li>• Manufacturer of substances</li> </ul>	<ul style="list-style-type: none"> <li>• Authorization will cover supply chain below:             <ul style="list-style-type: none"> <li>• Use must be within authorization</li> <li>• Downstream users must notify ECHA</li> </ul> </li> </ul>
<ul style="list-style-type: none"> <li>• Importer of substances and mixtures</li> </ul>	
<ul style="list-style-type: none"> <li>• Only Representative             <ul style="list-style-type: none"> <li>• Only Representative will become Authorization holder</li> </ul> </li> </ul>	
<ul style="list-style-type: none"> <li>• Downstream User             <ul style="list-style-type: none"> <li>• Not Distributor unless he “uses” (e.g. repackaging)</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>• Authorization will cover immediate supplier and supply chain below:             <ul style="list-style-type: none"> <li>• Use must be within authorization</li> <li>• Downstream users must notify ECHA</li> </ul> </li> </ul>
<ul style="list-style-type: none"> <li>• Joint applications             <ul style="list-style-type: none"> <li>• May cover manufacturers, importers, downstream users and representatives</li> </ul> </li> </ul>	

Application can cover substance or group of substances and different uses

# Application Deadlines



- Possibility to apply after application and sunset dates
  - But use / marketing of substances is banned after sunset date and until authorization is obtained
- Application should be submitted during the “submission window” to ensure use / marketing of substance after sunset date (until decision is taken)
- Not possible to join another authorization application after its submission

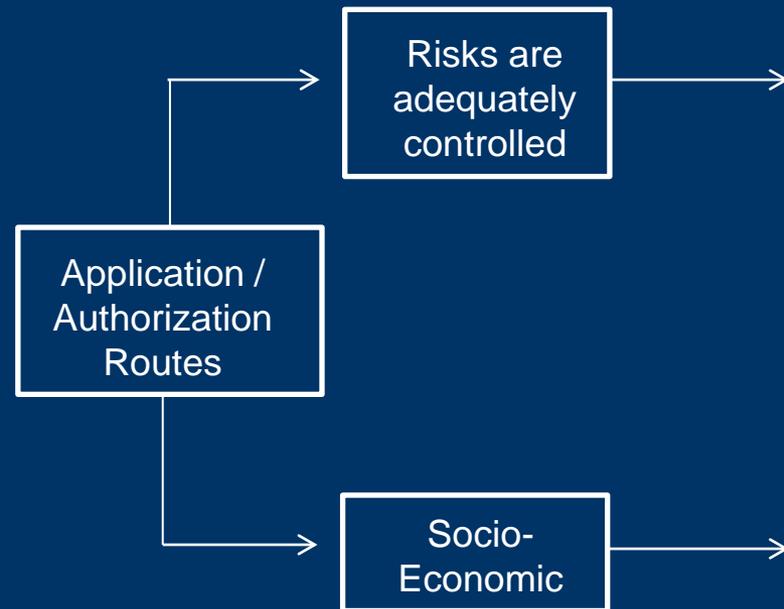
# Content of the Application

- 
- Identity of Substance
  - Contact details of applicant
  - Uses for which authorization is requested

- 
- CSR
    - Must show adequate control of risks
  - AoA
  - R&D plan if no suitable alternatives
  - Substitution plan if suitable alternatives exist
  - Socio-economic analysis (advised)

- 
- CSR
    - Must show that risks are considered
  - AoA
    - Need to show that no suitable alternatives exist
  - R&D plan
  - Socio-economic analysis
    - Must show authorization benefits exceed risks

- 
- Payment of fee



# Confidentiality Concerns

## Joint Applications

- Sharing information on uses, alternatives, socio-economic impact, etc
- If precise use is too confidential, joint application might not be best option
- Also beware of antitrust concerns

## Public Consultations

- ECHA will publish BIU for public consultation on alternatives
  - Applicant's name
  - Brief wording on BIU
    - Name of use
    - Conditions of use
    - Use descriptors
  - Public version of exposure scenario
  - Public version of AoA
  - Public summary of substitution plan
  - Public summary of socio-economic analysis
- Applicant is responsible for including confidential and non-confidential versions in application

## Access to Documents

- Consider risk that ECHA may give access to information in addition to that published
- CBI v. Overriding Public Interest
- “Specific Use” and other deemed to undermine CBI
- Emissions to the environment are considered “overriding public interest”

# Data Sharing

- There is no obligation to share data for authorization applications
- Latecomers may rely on data of previous applicants or authorization holders provided they obtain their permission
  - Chemical safety report
  - Analysis of alternatives
  - Substitution plan
  - Socio-economic analysis
- Contractual negotiations
- Beware of sharing data with companies from countries subject to trade sanctions

# Procedural Rights

- Significant opportunities to comment
- Commission decision on authorization may be challenged before EU Courts
  - Company has standing to challenge inclusion of substance in Candidate List (Cindu Chemicals et al, March 2013)
    - Also inclusion in Annex XIV?
- But Courts' standard of review will be very high
  - Manifest error of assessment
  - Focus on procedural rights
  - Arguments should be made during the administrative procedure

Thank you

Questions?



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Dr. García Molyneux holds a PhD in Law from the European University Institute, an LLM from the University of Georgetown, and a Law Degree from the Autonomous University of Madrid. He is an external professor of environmental law and policy at the College of Europe.